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LOGISTICS OVER THE SHORE OPERATIONS IN OVERSEA AREAS
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DEPARTMENTS OF THE ARMY, THE NAVY, AND THE AIR FORCE

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DEPARTMENTS OF THE ARMY, THE NAVY,

AND THE AIR FORCE

WASHINGTON, DC, 1 June 1988

TRANSPORTATION AND TRAVEL

LOGISTICS OVER THE SHORE OPERATIONS IN OVERSEA AREAS

This publication updates responsibilities and procedures for logistics over the shore operations in oversea areas. Army supplementation of this regulation is not prohibited unless prior approval is obtained from HQDA(DALO-TSM), WASH DC 20310.

Interim changes to this regulation are not official unless they are authenticated by The Adjutant General. Users will destroy interim changes on their expiration dates unless sooner superseded or rescinded.

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1. **Purpose.** This regulation defines Service responsibilities and outlines functional aspects of logistic operations conducted over the shore in support of a land force and/or a land-based Air Force in peace and war.

2. **Applicability.** This regulation applies to all Active and Reserve Components of the Army, Navy, Air Force, and Marine Corps involved in logistics over the shore operations in oversea areas.

3. **References.** Required publications are listed below.

a. JCS Pub 2 (Unified Action and Armed Forces). Cited in paragraph 6.

b. AR 30-1 (The Army Food Service Program). Cited in paragraph 10.

c. AR 30-5 (Food Cost and Feeding Strength Summary). Cited in paragraph 10.

d. AR 37-19/AFR 172-3/SECNAVINST 7020.4C (Financial Administration of Inter-service and Interdepartmental Support Agreements). Cited in paragraph 10.

e. AR 710-2 (Supply Policy below the Wholesale Level). Cited in paragraph 10.

f. AR 725-10 (Requisitioning, Receipt and Issue System). Cited in paragraph 10.

*This regulation supersedes AR 55-176/OPNAVINST 4620.6A/AFR 75-4, 8 September 1970.

g. AR 750-1 (Army Materiel Maintenance Concepts and Policies). Cited in paragraph 10.

h. FM 31-11/NWP22(B)/AFM 2-53/LFM 01 (Doctrines for Amphibious Operation). Cited in paragraph 6.

i. AFM 67-1 (USAF Supply Manual). Cited in paragraph 10.

4. Scope. Logistics operations conducted over the shore fall into two general categories:

a. A logistic operation usually conducted in support of the assault echelon (AE) or assault follow-on echelon (AFOE) phase of an amphibious operation in a hostile, or potentially hostile, environment. Such a logistic operation, conducted by the Navy in coordination with USMC, is identified by the acronym ALS (amphibious logistic system).

b. A logistic operation conducted in friendly territory or in a nonhostile environment, when it is anticipated that there will be no opposition from enemy forces other than covert operations by small teams or irregular forces. Such a logistic operation, normally conducted by the Army or by the Army supported/in coordination with other Services, is identified as logistics over the shore (LOTS) or joint LOTS operation. This LOTS or joint LOTS operation may be conducted as part of the base, garrison, or theater development operation which immediately follows an amphibious or joint amphibious operation.

(1) LOTS operations are conducted over unimproved shorelines, through fixed ports partially destroyed by combat action, through shallow draft ports not accessible to deep-draft shipping, and through fixed ports that are inadequate without utilizing LOTS capabilities. The type of LOTS operation selected will depend on geographical, tactical, and time considerations.

(2) LOTS operations consist of loading and unloading breakbulk; roll-on/roll-off; container; and bulk POL and water cargo from ships in the theater of operations. LOTS operations include shoreside operations, stevedoring, and water and POL hose operations. They also include the operation of ships, watercraft, and lighterage in the loading and unloading area.

5. Responsibilities. *a.* The Army will—

(1) Provide forces for and will conduct LOTS operations incident to Army, Air Force, and Unified Command operations, subject to Navy responsibility for protection of shipping.

(2) Provide, as required by the Unified Commander, appropriate Army forces and equipment as may be available for support of an amphibious assault operation conducted by the Navy.

b. The Navy will—

(1) Provide forces for and conduct amphibious logistics operations (ALS) incident to amphibious assault operations.

(2) Provide, as required by the Unified Commander, appropriate Naval forces and equipment as may be available for support of LOTS operations conducted by the Army.

(3) Provide Military Sealift Command shipping under procedures established by the DOD.

(4) Exercise command with respect to the safe and proper operation of Navy ships and boats and with respect to their conduct in action against the enemy.

(5) In time of war, exercise command over the disposition and operation of ships as necessary to protect them.

c. For operations of limited scope, and when employment of specialized cargo-handling forces is not required, prior agreement among the Services involved will be reached concerning unloading and loading of such cargo.

d. Responsibility of commanders of LOTS operations begins, generally, when ships are positioned at the objective area for unloading and loading. This is determined by the conditions in particular cases.

e. For inbound cargo, LOTS responsibility terminates shoreside at the point of turnover to the transportation facility making delivery to the first receiving agency, or to a consignee receiving point established within the beach area controlled by the LOTS commander. For outbound cargo, LOTS responsibility begins at the point of turnover by the transportation facility delivering from the last shipper, or at a shipper facility established within the beach area controlled by the LOTS commander.

6. Inter-Service relationships. *a.* Inter-Service relationships will be as prescribed by law, JCS Pub 2, and, as conditions dictate, as agreed to by the chiefs of the Services concerned, their appropriate responsible subordinates, or a unified commander. In an amphibious environment, command and inter-Service relations will be governed by FM 31-11/NWP 22(B)/AFM 2-53/LFM 01.

b. Landing sites will be selected by agreement between the Navy Commander and the Army LOTS Commander, and will be approved by the Unified Commander. The Army LOTS Commander is responsible for consideration of the inland access requirements of the Air Force and the Unified Command. The positioning of ships for LOTS operations at the selected landing sites will be as directed by the Navy Commanders, following schedules established by the Unified Command.

c. For joint operations, specific LOTS operations will be identified by the Unified Commander during the concept development stage of planning. At this time tentative LOTS sites will be selected and force requirements identified.

d. LOTS operations may follow amphibious assault logistics operations which are routinely the responsibility of the Navy and USMC. The transition from amphibious assault logistics operations to LOTS operations will entail passing operational control of the logistics site from the Navy and USMC to the Army once the amphibious operation is terminated. This will be done as directed by a Unified Commander or a Joint Task Force Commander.

e. Assets that are at the site of an amphibious operation would normally be retained by the Commander, Amphibious Task Force (CATF) or on-scene Naval Component Commander at the time of termination of the amphibious operation and the onset of a LOTS operation. Any exception to this would be as directed by a Unified Commander or Joint Task Force Commander. In the event that a Unified Commander or Joint Task Force Commander should direct diversion of off-load assets from the Amphibious Task Force to subsequent LOTS operations, those assets will be recovered at the earliest practical moment for further employment in their primary amphibious function.

7. Planning. The Service or Unified Command responsible for any operation for which there exists the possibility of a requirement for LOTS support by the Army and Navy will, from the earliest stage forward, invite the Services which will provide such support to participate in planning the logistics aspects of the operations.

8. Programing for LOTS support of Air Force and Unified Command operations. *a.* The Air Force and the Unified Command, in the consideration of their requirements for LOTS support by the Army and Navy, will coordinate with the supporting Services so as to insure the inclusion of all requirements for resources in operations plans and proposals.

b. So far as possible, the Air Force and the Unified Command will provide timely and adequate information to the Army and Navy. Such information serves as the basis for Army and Navy programing for the conduct of LOTS operations in support of the Air Force and the Unified Command.

c. When requirements are stated sufficiently in advance by the Air Force and the Unified Command and normal programing procedures can be followed, the Army and Navy shall program for LOTS support of approved Air Force and Unified Command operations.

d. In oversea areas where Army commands are established, Army support will be provided as part of approved Army programs. In oversea areas of primary Air Force or Unified Command interest where Army commands are not established, Army support also will be provided as part of approved Army programs; however, in this case, Army programs and budget estimates will identify separately the Army support requirements.

e. In the event that the Army and Navy cannot provide LOTS support of an unprogramed Air Force or Unified Command operation without jeopardizing mobilization capabilities and programed Service activities—

(1) The plans and proposals will be submitted jointly by the Services to the Joint Chiefs of Staff.

(2) Requirements for additional funds, personnel, and other resources will then be sub-

mitted to the Secretary of Defense by the Departments of the Army and Navy.

9. Budgeting for LOTS support. *a.* The Departments of the Army and Navy will budget and fund for their respective responsibilities in connection with programed LOTS support of Air Force and Unified Command operations. This will be done in accordance with applicable directives and regulations.

b. When limiting dates for the conduct of an Air Force operation preclude normal programing and budgeting action by the Services for LOTS support, the Air Force will be requested to finance the requirement. This does not include pay and allowances of military personnel.

(1) Army and Navy costs which the Air Force will be requested to finance will include, but will not necessarily be limited to—

(a) Training for specialized or unique requirements not normally associated with Army or Navy training.

(b) Breakout and setup of equipment.

(c) Travel of personnel and movement of equipment.

(d) Port costs within the continental United States (CONUS).

(e) Incidental expenses, when requirements in these categories are over and beyond Army and Navy financial capability.

(2) Other Procurement, Army (OPA) items and other nonstock fund items, when available and not committed for other purposes, may be issued for LOTS support of Air Force operations with reimbursement.

10. Logistics support. *a. General.* To the extent operationally feasible, the Services participating in a LOTS operation will provide logistic support to each other. This will be done as specified by the Unified Commander and as mutually agreed upon among the Services concerned.

b. Air Force and Unified Command support of the Army LOTS forces.

(1) Except as provided in (3) below, the Air Force will provide logistic support to Army LOTS forces supporting the Air Force in areas where Army commands are not established.

(2) The Unified Command will provide logistic support to Army LOTS forces supporting the Unified Command in areas where Army commands are not established.

(3) When Army LOTS operations are conducted in connection with the establishment of Air Force facilities in undeveloped areas, the Army will maintain Army equipment and provide resupply of spare parts. In such cases, the Army also will furnish other minimum resources essential for the conduct of Army LOTS operations which are not immediately available from the Air Force until the Air Force support capability has been established. When the Army provides such support for unprogramed operations, the funding for such support will be in accordance with paragraph 9*b*. The phasing from Army to Air Force support will be as agreed upon between the Army and Air Force, according to the conditions existing in each case.

c. Equipment.

(1) The Army will provide floating and shoreside equipment for Army LOTS operations and those common Service assets required to supplement Navy amphibious assault operations, as available. Equipment allowances will be based on tables of organization and equipment (TOE) and common tables of allowance (CTA).

(2) The Navy will provide floating and shoreside equipment for amphibious assault operations and those common Service assets required to supplement Army LOTS operations, as available.

d. Supply.

(1) The Army will provide initial issue of supplies required by Army LOTS forces in accordance with approved authorizations. In areas of primary Air Force interest where there is little or no ground force activity, the Air Force will provide subsistence in accordance with AR 37-19 (AFR 172-3). The Army will advise the appropriate oversea commander of the strength of troop units providing LOTS support to the Air Force for inclusion in DA Form 2969 (Food Cost and Feeding Strength Summary). (See AR 30-5.) When necessary, under unusual conditions, the Army will also provide initial issue of supplies for shore-based LOTS personnel and

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any remaining Navy amphibious support personnel.

(2) Resupply of Army LOTS forces will be in accordance with AR 30-1, AR 710-2, AR 725-50, AR 735-35, and AFM 67-1.

(3) Navy will provide supplies required for amphibious offload support personnel.

e. Maintenance. Maintenance of equipment used by Army LOTS forces will be performed in accordance with AR 750-1. The Navy will maintain equipment used by amphibious forces.

f. Installation facilities and services. In areas of primary Air Force interest, in which Army commands are not established, the Air Force will provide housing and housekeeping support

for shore-based Army LOTS personnel on an equitable basis. This will be done according to the prevailing policy and standards in effect for Air Force personnel in the area and AR 37-19 (AFR 172-3).

g. Army forces quartered aboard ship. While Army LOTS forces are quartered on naval vessels, rations and billeting supplies will be furnished by the Navy, as mutually agreed between the Army and the Navy. The cost of such service will be on a reimbursable basis in accordance with existing regulations or agreements. For Army officers subsisting in the wardroom, arrangements will be made with the Wardroom Mess President regarding reimbursement of the Wardroom Mess for meals consumed.

The Army office of primary interest in this joint publication is the Office of the Deputy Chief of Staff for Logistics. Users are invited to send comments and suggested improvements to HQDA(DALO-TSM), WASH DC 20310. Army users will use DA Form 2028 (Recommended Changes to Publications and Blank Forms).

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